

110TH CONGRESS  
2D SESSION

**S.** \_\_\_\_\_

To amend the Commodity Exchange Act to prohibit the purchase of certain commodity futures contracts and financial instruments and physical commodities by certain investors.

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IN THE SENATE OF THE UNITED STATES

\_\_\_\_\_ introduced the following bill; which was read twice  
and referred to the Committee on \_\_\_\_\_

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## **A BILL**

To amend the Commodity Exchange Act to prohibit the purchase of certain commodity futures contracts and financial instruments and physical commodities by certain investors.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. PROHIBITED TRANSACTIONS BY INSTITU-**  
4 **TIONAL INVESTORS AND FINANCIAL INSTITU-**  
5 **TIONS.**

6 Section 4c of the Commodity Exchange Act (7 U.S.C.  
7 6c) is amended by adding at the end the following:

1           “(h) PROHIBITION ON CERTAIN INVESTMENTS IN  
2 COMMODITIES BY INSTITUTIONAL INVESTORS.—

3           “(1) DEFINITIONS.—

4                   “(A) BONA FIDE HEDGING TRANS-  
5 ACTION.—The term ‘bona fide hedging trans-  
6 action’ means a transaction that—

7                           “(i) represents a substitute for a  
8 transaction to be made or a position to be  
9 taken at a later time in a physical mar-  
10 keting channel;

11                           “(ii) is economically appropriate for  
12 the reduction of risks in the conduct and  
13 management of a commercial enterprise;  
14 and

15                           “(iii) arises from the potential change  
16 in the value of—

17                                   “(I) assets that a person owns,  
18 produces, manufactures, possesses, or  
19 merchandises (or anticipates owning,  
20 producing, manufacturing, possessing,  
21 or merchandising);

22                                   “(II) liabilities that a person in-  
23 curs or anticipates incurring; or

1                   “(III) services that a person pro-  
2                   vides or purchases (or anticipates pro-  
3                   viding or purchasing).

4                   “(B) OVER-THE-COUNTER COMMODITY DE-  
5                   RIVATIVE.—The term ‘over-the-counter com-  
6                   modity derivative’ means any agreement, con-  
7                   tract, or transaction that—

8                   “(i)(I) is traded or executed in the  
9                   United States; or

10                  “(II) is held by a person located in  
11                  the United States;

12                  “(ii) is not traded on a designated  
13                  contract market or derivatives transaction  
14                  execution facility; and

15                  “(iii)(I) is a put, call, cap, floor, col-  
16                  lar, or similar option of any kind for the  
17                  purchase or sale of, or substantially based  
18                  on the value of, 1 or more qualifying com-  
19                  modities or an economic or financial index  
20                  or measure of economic or financial risk  
21                  primarily associated with 1 or more quali-  
22                  fying commodities;

23                  “(II) provides on an executory basis  
24                  for the applicable transaction, on a fixed or  
25                  contingent basis, of 1 or more payments

1 substantially based on the value of 1 or  
2 more qualifying commodities or an eco-  
3 nomic or financial index or measure of eco-  
4 nomic or financial risk primarily associated  
5 with 1 or more qualifying commodities,  
6 and that transfers between the parties to  
7 the transaction, in whole or in part, the  
8 economic or financial risk associated with  
9 a future change in any such value without  
10 also conveying a current or future direct or  
11 indirect ownership interest in an asset or  
12 liability that incorporates the financial risk  
13 that is transferred; or

14 “(III) is any combination or permuta-  
15 tion of, or option on, any agreement, con-  
16 tract, or transaction described in subclause  
17 (I) or (II).

18 “(C) QUALIFYING COMMODITY.—The term  
19 ‘qualifying commodity’ means—

20 “(i) an agricultural commodity; and

21 “(ii) an energy commodity.

22 “(D) QUALIFYING EMPLOYEE BENEFIT IN-  
23 VESTOR.—The term ‘qualifying employee ben-  
24 efit investor’ means a plan that—

25 “(i) is—

1                   “(I) an employee benefit plan  
2                   subject to the Employee Retirement  
3                   Income Security Act of 1974 (29  
4                   U.S.C. 1001 et seq.);

5                   “(II) a governmental employee  
6                   benefit plan; or

7                   “(III) a foreign person per-  
8                   forming a similar role or function sub-  
9                   ject to foreign regulation; and

10                   “(ii) the total assets of which are  
11                   greater than \$500,000,000.

12                   “(E) QUALIFYING GOVERNMENTAL INVES-  
13                   TOR.—The term ‘qualifying governmental inves-  
14                   tor’ means an entity that—

15                   “(i) is—

16                   “(I) a governmental entity (in-  
17                   cluding a foreign government, or a po-  
18                   litical subdivision of a governmental  
19                   entity);

20                   “(II) a multinational or supra-  
21                   national governmental entity; or

22                   “(III) an instrumentality, agency,  
23                   or department of a governmental enti-  
24                   ty described in subclause (I) or (II);  
25                   and

1                   “(ii) the total assets of which are  
2                   greater than \$500,000,000.

3                   “(F) QUALIFYING INSTITUTIONAL INVE-  
4                   TOR.—The term ‘qualifying institutional inves-  
5                   tor’ means a corporation, partnership, propri-  
6                   etorship, organization, trust, or other entity the  
7                   total assets of which are greater than  
8                   \$500,000,000.

9                   “(2) PROHIBITION RELATING TO QUALIFYING  
10                  EMPLOYEE BENEFIT INVESTORS.—A qualifying em-  
11                  ployee benefit investor shall not enter into an agree-  
12                  ment or transaction involving—

13                         “(A) a contract of sale of a qualifying com-  
14                         modity for future delivery or, on a futures  
15                         equivalent basis, any option based on the value  
16                         of a qualifying commodity; or

17                         “(B) an over-the-counter qualifying com-  
18                         modity derivative.

19                   “(3) PROHIBITION RELATING TO QUALIFYING  
20                  GOVERNMENTAL INVESTORS.—

21                         “(A) IN GENERAL.—Except as provided in  
22                         subparagraph (B), a qualifying governmental  
23                         investor shall not enter into an agreement or  
24                         transaction involving—

1           “(i) a contract of sale of a qualifying  
2 commodity for future delivery or, on a fu-  
3 tures equivalent basis, any option based on  
4 the value of a qualifying commodity; or

5           “(ii) an over-the-counter qualifying  
6 commodity derivative.

7           “(B) EXCEPTION.—Notwithstanding sub-  
8 paragraph (A), a qualifying governmental inves-  
9 tor may enter into any agreement or trans-  
10 action described in that subparagraph if the  
11 agreement or transaction is a bona fide hedging  
12 transaction.

13           “(4) PROHIBITION RELATING TO QUALIFYING  
14 INSTITUTIONAL INVESTORS.—A qualifying institu-  
15 tional investor shall not enter into a contract, agree-  
16 ment, or transaction that provides a financial return  
17 primarily based on the value of a passively managed  
18 and broadly diversified index of physical commod-  
19 ities.”.