| AM | ENDMENT NO Calendar No |
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| Pu | pose: In the nature of a substitute. |
| IN | THE SENATE OF THE UNITED STATES—118th Cong., 2d Sess. |
| | S. 2924 |
| ma | To amend title 31, United States Code, to improve the anagement of improper payments, and for other purposes. |
| R | eferred to the Committee on and ordered to be printed |
| | Ordered to lie on the table and to be printed |
| A | MENDMENT IN THE NATURE OF A SUBSTITUTE intended to be proposed by Mr. CARPER |
| Viz | |
| 1 | Strike all after the enacting clause and insert the fol- |
| 2 | lowing: |
| 3 | SECTION 1. SHORT TITLE. |
| 4 | This Act may be cited as the "Safeguarding the |
| 5 | Transparency and Efficiency of Payments Act" or the |
| 6 | "STEP Act". |
| 7 | SEC. 2. IMPROPER PAYMENTS. |
| 8 | (a) Definitions.— |
| 9 | (1) In general.—Section 3351 of title 31, |
| 10 | United States Code, is amended— |

| 1 | (A) by redesignating paragraphs (2) |
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| 2 | through (8) as paragraphs (3) through (9), re- |
| 3 | spectively; and |
| 4 | (B) by inserting after paragraph (1) the |
| 5 | following: |
| 6 | "(2) CHIEF FINANCIAL OFFICER.—The term |
| 7 | 'chief financial officer' means— |
| 8 | "(A) with respect to an executive agency |
| 9 | described in section 901(b), the Chief Financial |
| 10 | Officer of the executive agency appointed under |
| 11 | such section; and |
| 12 | "(B) with respect to an executive agency |
| 13 | that is not described in section 901(b), the offi- |
| 14 | cial serving as the senior executive responsible |
| 15 | for managing the financial activities of the exec- |
| 16 | utive agency.". |
| 17 | (2) Conforming amendments.—Section |
| 18 | 3353(a)(4)(B) of title 31, United States Code, is |
| 19 | amended— |
| 20 | (A) in clause (i), by striking "section |
| 21 | 3351(2)(B)" and inserting "section |
| 22 | 3351(3)(B)"; |
| 23 | (B) in clause (ii), by striking "section |
| 24 | 3351(2)(C)" and inserting "section |
| 25 | 3351(3)(C)"; |

| 1 | (C) in clause (iii), by striking "section |
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| 2 | 3351(2)(D)" and inserting "section |
| 3 | 3351(3)(D)"; and |
| 4 | (D) in clause (vi), by striking "section |
| 5 | 3351(2)(A)" and inserting "section |
| 6 | 3351(3)(A)". |
| 7 | (b) Estimates of Improper Payments and Re- |
| 8 | PORTS ON ACTIONS TO REDUCE IMPROPER PAYMENTS.— |
| 9 | Section 3352 of title 31, United States Code, is amend- |
| 10 | ed— |
| 11 | (1) in subsection (a)— |
| 12 | (A) in paragraph (3)— |
| 13 | (i) in subparagraph (B), in the matter |
| 14 | preceding clause (i), by striking "para- |
| 15 | graph (1)" and inserting "paragraph |
| 16 | (1)(B)"; and |
| 17 | (ii) in subparagraph (C), by striking |
| 18 | "paragraph (1)" and inserting "para- |
| 19 | graphs (1) and (4)"; and |
| 20 | (B) by adding at the end the following: |
| 21 | "(4) New programs and activities.—In ad- |
| 22 | dition to the programs and activities identified under |
| 23 | paragraph (1)(B) and subject to paragraph (5), the |
| 24 | head of an executive agency shall annually identify |

| 1 | as susceptible to significant improper payments any |
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| 2 | program or activity that— |
| 3 | "(A) has or is expected to have outlays ex- |
| 4 | ceeding \$100,000,000 in any one of the first 3 |
| 5 | fiscal years of operation; and |
| 6 | "(B) is in the first 4 years of operation. |
| 7 | "(5) Exception.—Paragraph (4) shall not |
| 8 | apply with respect to any program or activity that |
| 9 | the head of the relevant executive agency concludes, |
| 10 | based on the results of a review conducted under |
| 11 | paragraph (1), is not susceptible to significant im- |
| 12 | proper payments."; |
| 13 | (2) in subsection $(c)(1)$ — |
| 14 | (A) in the matter preceding subparagraph |
| 15 | (A), by striking "subsection (a)(1)" and insert- |
| 16 | ing "paragraph (1) or (4) of subsection (a)"; |
| 17 | and |
| 18 | (B) by striking subparagraphs (A) and (B) |
| 19 | and inserting the following: |
| 20 | "(A) produce a statistically valid estimate |
| 21 | of the improper payments made under the pro- |
| 22 | gram or activity, or an estimate of such im- |
| 23 | proper payments that is otherwise appropriate |
| 24 | using a methodology approved by— |

| 1 | "(1) the Director of the Office of Man- |
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| 2 | agement and Budget; and |
| 3 | "(ii) the chief financial officer of the |
| 4 | executive agency; and |
| 5 | "(B) report the estimates described in sub- |
| 6 | paragraph (A) in accordance with subsection |
| 7 | (j).''; and |
| 8 | (3) by adding at the end the following: |
| 9 | "(j) Annual Reports.—Any annual report required |
| 10 | to be made by the head of an executive agency under this |
| 11 | section shall— |
| 12 | "(1) be included in the materials accompanying |
| 13 | the annual financial statement of the executive agen- |
| 14 | cy and, as required, in applicable guidance of the Of- |
| 15 | fice of Management and Budget; and |
| 16 | "(2) include a statement by the chief financial |
| 17 | officer of the executive agency— |
| 18 | "(A) certifying the reliability of the execu- |
| 19 | tive agency's identification of programs and ac- |
| 20 | tivities that may be susceptible to significant |
| 21 | improper payments under subsection (a); and |
| 22 | "(B) describing the actions of the chief fi- |
| 23 | nancial officer of the executive agency to mon- |
| 24 | itor the development and implementation of any |
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| 1 | corrective action plans reported under sub- |
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| 2 | section (d).". |
| 3 | (e) Financial and Administrative Controls Re- |
| 4 | LATING TO FRAUD AND IMPROPER PAYMENTS.—Section |
| 5 | 3357 of title 31, United States Code, is amended by strik- |
| 6 | ing subsection (d) and inserting the following: |
| 7 | "(d) Reports.— |
| 8 | "(1) In general.—For each fiscal year begin- |
| 9 | ning in the first fiscal year after the date of enact- |
| 10 | ment of the Safeguarding the Transparency and Ef- |
| 11 | ficiency of Payments Act, and in each of the fol- |
| 12 | lowing 9 fiscal years, the head of each agency shall |
| 13 | submit to Congress, in the report containing the an- |
| 14 | nual financial statement of the agency, a report— |
| 15 | "(A) on the progress of the agency in— |
| 16 | "(i) implementing— |
| 17 | "(I) the financial and administra- |
| 18 | tive controls required to be established |
| 19 | under subsection $(c)(1)$; |
| 20 | "(II) the fraud risk principles in |
| 21 | the Standards for Internal Control in |
| 22 | the Federal Government of the Gov- |
| 23 | ernment Accountability Office; and |
| 24 | "(III) Circular A–123 of the Of- |
| 25 | fice of Management and Budget with |

| 1 | respect to the leading practices for |
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| 2 | managing fraud risk; |
| 3 | "(ii) identifying fraud risks and |
| 4 | vulnerabilities, including with respect to |
| 5 | payroll, beneficiary payments, grants, large |
| 6 | contracts, and purchase and travel cards; |
| 7 | and |
| 8 | "(iii) establishing strategies, proce- |
| 9 | dures, and other steps to curb fraud; and |
| 10 | "(B) that includes information on the sta- |
| 11 | tus of implementing each of the 11 leading |
| 12 | practices identified in the report published by |
| 13 | the Government Accountability Office on July |
| 14 | 28, 2015, entitled 'Framework for Managing |
| 15 | Fraud Risks in Federal Programs' |
| 16 | "(2) Information in Report.—If the annual |
| 17 | financial statement of an agency, or an alternative |
| 18 | report of the agency included in the annual financial |
| 19 | statement, includes information that fulfills the re- |
| 20 | quirements of this subsection, the head of the agen- |
| 21 | cy may include a brief statement to that effect in the |
| 22 | financial statement or alternative report without du- |
| 23 | plicating the information required under this sub- |
| 24 | section in a separate or standalone report.". |
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1 SEC. 3. NO ADDITIONAL FUNDS.

- 2 No additional funds are authorized to be appro-
- 3 priated for the purpose of carrying out this Act or the
- 4 amendments made by this Act.